

Message Text

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SAJ-01 SS-20 NSC-07 INT-08 EB-11 FEA-02 OC-06 CCO-00

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FM USMISSION NATO

TO SECSTATE WASHDC 6551

INFO ALL NATO CAPITALS 4184

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DEP OF COMMERCE WASHDC

SECDEF WASHDC

DEP OF TRANSPORTATION WASHDC

CMDR MTMTS WASHDC

OTP WASHDC

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C O N F I D E N T I A L SECTION 1 OF 2 USNATO 3653

E.O. 11652: GDS 12/31/80

TAGS: MARR, US, NATO

SUBJ: CEP: SENIOR CIVIL EMERGENCY PLANNING COMMITTEE

(SCEPC) PLENARY MEETING--JUNE 26-28, 1974

REF: (A) STATE 131203 (NOTAL); (B) AC/98-A/97(REVISED)

DEP OF AGRICULTURE FOR SPEC ASST TO SECRETARY FOR
INTERGOVERNMENTAL AFFAIRS

DEP OF COMMERCE FOR BODC AND MARAD

SECDEF FOR OASD I&L; DCPA; JCS

DEP OF TRANSPORTATION FOR OET

STATE PASS TO FEDERAL ENERGY OFFICE

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SUMMARY: THE PLENARY MEETING APPROVED A DECLARATION OF
PRINCIPLE AND RESOLVED SEVERAL POLICY ISSUES CONCERNING THE
STATE OF READINESS OF THE NATO CIVIL WARTIME AGENCIES
(NCWAS). US STUDY ON BENELUX LOC POSED PROBLEMS TO HOST

NATIONS CONCERNED, BUT WAS APPROVED AS AN ITEM OF WORK FOR THE PBEIST. ALL OTHER ITEMS WERE ALSO RESOLVED CONSISTENT WITH US INSTRUCTIONS. END SUMMARY.

1. THE PLENARY MEETING WAS PRECEDED BY A VISIT TO NORWEGIAN DUAL PURPOSE FACILITIES BY MANY OF THE PLENARY REPRESENTATIVES AS GUESTS OF THE NORWEGIAN DIRECTORATE FOR CIVIL DEFENSE AND EMERGENCY PREPAREDNESS. THE NORWEGIAN OFFICIALS GUIDED THE PARTY THROUGH A NUMBER OF UNDERGROUND HEADQUARTERS AND STORAGE FACILITIES, AND GAVE BRIEFINGS ON THE ORGANIZATIONAL ARRANGEMENTS FOR WARTIME OPERATIONS.

2. THE SCEPC MEETING OPENED IN BRUSSELS ON JUNE 26 WITH A BRIEFING ON THE STATUS OF NATO'S INTEGRATED COMMUNICATION SYSTEM (NICS). THE COMMITTEE WAS ALSO INFORMED THAT THE GROUP OF EXPERTS ON INTERNATIONAL FALLOUT WARNING EXERCISES HAD EXPRESSED THE WISH TO INCORPORATE THE EUROPEAN NATIONAL FALLOUT WARNING COMMUNICATIONS REQUIREMENTS IN THE NICS. THE COMMITTEE ASKED THE CIVIL DEFENSE COMMITTEE TO ADDRESS THIS MATTER AT ITS OCTOBER 1974 MEETING. THE COMMITTEE ALSO HEARD PROGRESS REPORTS BY THE CHAIRMEN OF THE EIGHT PLANNING BOARDS AND COMMITTEES (PB&CS).

3. SENIOR COMMITTEE DISCUSSIONS AND DECISIONS ON SPECIFIC AGENDA ITEMS ARE AS FOLLOWS:

(A) III. NATO CIVIL EMERGENCY ARRANGEMENTS IN TIMES OF CRISIS AND WAR-

THE SENIOR COMMITTEE AGREED ON THE FOLLOWING AS A GENERAL DECLARATION OF PRINCIPLE FOR PLANNING GUIDANCE.

"SINCE THE NATURE AND RATE OF DEVELOPMENT OF A FUTURE CRISIS OR WAR COULD NOT BE FORESEEN, THE CIVIL EMERGENCY ORGANIZATIONAL ARRANGEMENTS OF THE ALLIANCE MUST BE SUFFICIENTLY FLEXIBLE TO ADJUST TO ANY CONTINGENCY;
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ACCORDINGLY, ALL NCWAS, WITHIN THE FRAMEWORK OF THE NATO ALERT SYSTEM, SHOULD BE BROUGHT TO A LEVEL OF READINESS SO AS TO BE ABLE TO REACT EFFECTIVELY TO THE COUNCIL'S DIRECTIONS."

THE SENIOR COMMITTEE ALSO AGREED THAT THE GUIDANCE CONTAINED IN DOCUMENTS C-M(71)1, C-M(71)17, C-M(72)39 AND C-M(72)46 SHOULD BE CONSIDERED SUFFICIENT IN VIEW OF THE DECLARATION OF PRINCIPLE.

COMMENT: DISCUSSION ON THIS ITEM DID NOT ASSUME THE CONTENTIOUS PROPORTIONS EXPECTED. HOWEVER, A WIDE DIVERGENCE OF VIEW POINTS WAS NOTED. SEVERAL NATIONS (NETHERLANDS, FRANCE,

BELGIUM, UK) EXPRESSED UNHAPPINESS WITH THE DIRECTION THAT HAD BEEN PROJECTED FOR NCWA PLANNING BY THE FRG AND US. THE UK POSITION THAT NCWAS SHOULD BE RESTRICTED TO POST-NUCLEAR OPERATIONS AND UTILIZED ONLY marginally, IF AT ALL, IN A WAR OR CRISIS SITUATION, WAS REJECTED BY THE COMMITTEE. BELGIUM AND DENMARK SUPPORTED THE INTERNATIONAL STAFF COMMENTARY (PARA 14--AC/98-D/709) WHICH BASICALLY AFFIRMED THE UK POSITION, BUT THIS PAPER WAS PUT ASIDE IN FAVOR OF THE DECLARATION OF PRINCIPLES DESCRIBED ABOVE. END COMMENT.

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(B) IV. NATO CIVIL WARTIME AGENCIES--

THE SENIOR COMMITTEE AGREED THAT THE THREE STAGES OF NCWA READINESS OUTLINED IN AC/98-WP/90 (REVISED) SHOULD CORRESPOND TO MILITARY VIGILANCE, SIMPLE ALERT, AND RE-INFORCED ALERT IN THE MNC'S ALERT SYSTEM, AND RECOGNIZED THAT THE COUNCIL WOULD AUTHORIZE MEASURES TO BE TAKEN TO INCREASE THE READINESS OF NCWAS. PROCEDURALLY THIS ARRANGEMENT WOULD NOT PRECLUDE THE COUNCIL DIRECTING THAT AN NCWA BE BROUGHT TO THE LEVEL OF READINESS DESCRIBED FOR EACH STATE OF ALERT PRIOR TO THE DECLARATION OF THE APPROPRIATE ALERT MEASURE. TH COMMITTEE ALSO AGREED TO ADOPT A DRAFT CHAPTER

FOR THE NATO CIVIL EMERGENCY CRISIS MANAGEMENT HANDBOOK
AS A BROAD GUIDE TO THE BASIC PROCEDURES FOR BRINGING NCWAS
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INTO OPERATION WITHIN THE GENERAL FRAMEWORK OF THE NATO
ALERT SYSTEM. AN ORAL PROGRESS REPORT WAS HEARD ON THE
PHYSICAL ARRANGEMENTS TO BRING NCWAS INTO OPERATION. CONCERNING
HEADQUARTERS FOR THE WARTIME BOARD FOR THE COORDINATION OF
CIVIL AVIATION (BOCCA), THE US REP INFORMED THE COMMITTEE
THAT WE CONSIDERED IT INAPPROPRIATE TO HOUSE BOCCA IN THE
US AND HOPED THAT A EUROPEAN LOCATION COULD RAPIDLY
BE FOUND. THE GREEK REP ADVISED THAT HIS COUNTRY WOULD
BE PREPARED TO HOST THE BOCCA.

COMMENT: THIS AGENDA ITEM PROVED TO BE THE MOST DIFFICULT.
A POINT OF CONTENTION AROSE CONCERNING THE LINKAGE OF THE NMC'S
ALERT SYSTEM TO THE STAGES OF NCWA READINESS OUTLINED IN
AC/98-WP/90 (REVISED). A NUMBER OF COUNTRIES INDICATED
A DESIRE TO DECOUPLE NCWA READINESS FROM THE ALERT
SYSTEM AND WERE PERSUADED OTHERWISE BY FRG AND US
INSISTENCE AND THE RECOGNITION THAT THE NCWAS WOULD NOT
BE ACTIVATED AUTOMATICALLY. IT IS ANTICIPATED THAT
GENERAL PLANNING CAN GO FORWARD BASED ON THE DECISIONS
MADE ON THIS ITEM, BUT THAT RESULTS WILL BE HARD TO
ACHIEVE UNLESS THE NATIONS SUPPORT SPECIFIC MEASURES
FOR INCREASING THE READINESS OF THE NCWAS. END COMMENT.

(C) V. EXERCISES--

BOTH AGENDA DOCUMENTS WERE NOTED. UPON SUGGESTION BY
NORWAY, THE COMMITTEE DIRECTED THE PERMANENT SESSION TO
CONSIDER THE POSSIBILITIES OF USEFUL CEP PLAY IN NATO
EXERCISES OF THE WINTEX AND HILEX TYPE SO THAT CEP
OBJECTIVES CAN BE CONSIDERED IN THE INITIAL PLANNING
STAGES.

(D) VI. TRAINING--

THE 1975 TRAINING PROGRAM WAS APPROVED. IT WAS ALSO
AGREED, AMONG OTHER THINGS, THAT NATO FUNDING WOULD NOT
APPLY TO PARTICIPANTS RETAINING NATIONAL STATUS. DENMARK
SUGGESTED THAT GREATER USE MIGHT BE MADE OF THE FACILITIES
OFFERED BY NATIONAL CIVIL DEFENSE STAFF COLLEGES TO TRAIN
NCWA DESIGNEES.

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(E) VII. WORK PRIORITIES--

THE 1975 WORK PROGRAM, TOGETHER WITH ITS ANNEXES, WAS

APPROVED. HOWEVER, HIGH PRIORITY WAS GIVEN TO THE COMPLETION OF CURRENT WORK TO INCREASE THE READINESS OF NCWA AND TO FINALIZE CIVIL EMERGENCY CRISIS MANAGEMENT ARRANGEMENTS. STATEMENTS WERE MADE BY FRANCE AND THE NETHERLANDS ON THE NEED TO IMPROVE THE PLANNING MACHINERY FOR THE CSA AND ESA, AND THE COMMITTEE INVITED THE PERMANENT SESSION TO EXAMINE THIS QUESTION. THE PERMANENT SESSION WAS ALSO DIRECTED TO DEVELOP GUIDANCE FOR PB&C'S ON IMPROVING NCWA READINESS. THE IPC/FAPC WERE DIRECTED TO REPORT ON THE POSSIBILITY OF MERGING THE ESA AND THE CSA INTO A SINGLE SUPPLIES AGENCY.

COMMENT: THIS ITEM ALSO PROVED CONTENTIOUS BECAUSE OF ITS CONNECTION WITH NCWA READINESS STAGES (ITEM IV). A FURTHER DIFFICULTY WAS ENCOUNTERED IN OBTAINING APPROVAL FOR THE US LOC REQUIREMENTS STUDY IN THE PBEIST. SEVERAL NATIONS FELT THIS ITEM WOULD BEST BE HANDLED BILATERALLY; HOWEVER, THE ITEM WAS EVENTUALLY APPROVED AFTER THE US POINTED OUT THAT THE STUDY INVOLVED INTERNATIONAL IMPLICATIONS WHICH COULD NOT BE RESOLVED BILATERALLY. US REP, IN SUPPORTING REQUEST FOR APPROVAL, CITED SECRETARY SCHLESINGER'S INTERVENTION AT THE DPC ON THIS SUBJECT AND MADE CLEAR TO THE OTHER REPS THAT WE EXPECTED PROMPT APPROVAL AND EARLY ACTION IN THE PBEIST.

ADDITIONAL COMMENT: WE SUGGEST EUCOM CONSIDER, IN THEIR DISCUSSIONS WITH GOVERNMENTS CONCERNING LOC AGREEMENTS, ASSURING HOST NATIONS THAT THE STUDY PROPOSAL DOES NOT REPRESENT DISSATISFACTION WITH BILATERAL LOC AGREEMENTS ALREADY EXECUTED OR UNDER NEGOTIATION. THE US STUDY PROPOSAL IN THE PBEIST IS ONLY INTENDED TO EVALUATE THE CROSS BORDER COORDINATION REQUIRED AND THE TOTAL EFFECT ON EUROPEAN CAPABILITIES. END COMMENT.

4. IT WAS DECIDED PROVISIONALLY TO HOLD THE NEXT MEETING OF THE SCEPC PLENARY SESSION ON JUNE 26-27, 1975. RUMSFELD

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<< END OF DOCUMENT >>

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